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THE WHITE HOUSE
WASHINGTON

SYSTEM II
90831

September 7, 1985

National Security Decision
Directive Number 187

UNITED STATES POLICY TOWARD SOUTH AFRICA X

The United States and its allies have important political, commercial, and strategic interests in South Africa. These are being threatened by widespread violence and increased tension in South Africa, and continued Soviet challenges to our important interests in the area. At the same time, there has been growing Congressional and public criticism of our policy despite our active engagement and strong record of accomplishment during the past four years. It is, therefore, now necessary to re-emphasize the broad objectives of U.S. political strategy toward South Africa which are:

-- Use U.S. influence to promote peaceful change away from apartheid, to a system which provides justice and opportunity for all with a government based on the consent of all its people;

-- Use U.S. influence to reduce the prospect of revolutionary violence and the opportunities for expansion of Soviet influence;

-- Encourage peace and coexistence between South Africa and its neighbors, promoting policies which can enhance regional stability and foster the benefits of democracy to all peoples of South Africa and the region. X

In order to achieve these objectives, the U.S. will remain actively involved and pursue a comprehensive and coordinated strategy toward South Africa. This strategy will consist of the following specific elements:

-- Maintain close diplomatic communications including Presidential messages, when appropriate, and quiet diplomacy, to influence the actions of that government;

-- Make it clear to South Africa that our present relationship can be sustained only in a framework of cooperation, continued internal reform toward ending apartheid and with a system of rule based on the consent of all governed;

-- Urge and apply pressure on South Africa to pursue the course of reform energetically and without delay, to begin genuine negotiations with the country's black leadership, and take steps to redress black grievances;

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by S. Tilley, National Security Council

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-- Expand contacts with representative black organizations in South Africa and encourage them to pursue change by nonviolent means;

-- Increase funding for education, labor, business, self-help and human rights programs in South Africa aimed at improving conditions for black Africans, and black awareness of U.S. initiatives and policies;

-- Urge U.S. business entities in South Africa to continue and to consolidate programs to improve the welfare of black South African employees, to assist black-owned companies and to use their influence to argue for change away from apartheid;

-- Combine the resources of the White House and the Departments of State, Treasury and Commerce to oppose or satisfactorily limit the imposition of new legislative sanctions against South Africa;

-- Pursue negotiating possibilities offered by the South African Government, including high level meetings, as appropriate, to discuss internal developments; seek to establish and maintain a cooperative framework for a relationship based upon realistic appraisals of both achievable goals and U.S. influence;

-- Review the possibilities of joint diplomatic efforts with key Western allies to foster progress toward internal reform and away from apartheid;

-- Continue U.S. efforts to work with South Africa and the IAEA to safeguard South African nuclear facilities and obtain South African adherence to the non-proliferation treaty. ~~X~~

Recent South African Government actions require more forthright public diplomacy to create better public and media understanding of our policies, especially our opposition to apartheid and our encouragement of reform, and to broaden both domestic and international support for them. Our Public Diplomacy and Public Affairs strategy shall consist of the following elements:

-- I, the Vice President, and other senior Administration officials will make public statements or speeches when appropriate reflecting high-level concern over developments in South Africa, explaining our principled opposition to apartheid, and underscoring our commitment to promote peaceful, non-violent change away from that system;

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-- Mobilize a coordinated State Department-led public affairs strategy involving senior officials throughout government, including the White House Public Liaison Office, to explain and seek public understanding and support of our policies and of why punitive sanctions are counterproductive;

-- Under the leadership of USIA, engage in renewed and vigorous public diplomacy abroad to defend our policy and our long-term goals and carefully explain the explosive and unacceptable alternatives to peaceful change and continued U.S. engagement in South Africa;

-- In the United Nations and other international fora, actively promote understanding of U.S. policy; oppose new, international mandatory economic sanctions against South Africa;

-- Mobilize and coordinate U.S. mission outreach and USIA Visitor Programs in South Africa to promote human rights and constitutional reforms broadly acceptable to the parties inside South Africa; seek to move these key issues from the discussion to the agenda stage;

-- Work with non-governmental groups, including the National Endowment for Democracy and key private groups representing labor, business, and religious groups to help strengthen the democratic forces in South Africa. ~~XX~~

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United States Department of State

Washington, D.C. 20520

November 20, 1985

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MEMORANDUM

TO: OVP - Mr. Donald P. Gregg
NSC - Mr. William Martin
AID - Mr. Richard Meyer
Commerce - Mrs. Helen Robbins
Defense - Col. David Brown
Treasury - Mrs. Sherrie Cooksey
USIA - Mr. C. William LaSalle
Justice - Mr. Stephen Galebach

SUBJECT: Southern African Public Diplomacy

The International Political Committee met on Friday, November 8, 10:00 a.m., at the State Department. Minutes of the meeting are attached.

for Kenneth M. Carrin
Nicholas Platt
Executive Secretary

Attachments:

Minutes of November 8 IPC Meeting
List of Attendees

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under provision of E.O. 12958
by D. Van Tassel, National Security Council
(P87-1580)

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THE WHITE HOUSE

WASHINGTON

November 1, 1985

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MEMORANDUM FOR MICHAEL H. ARMACOST
Under Secretary for Political Affairs
Department of State

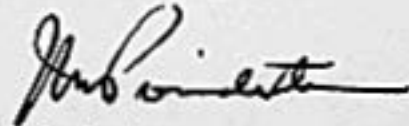
SUBJECT: Public Diplomacy Program for South Africa (U)

The SPG was briefed on the comprehensive public diplomacy plan for South Africa, submitted by the Department of State on October 1. It is essential that we sustain the effort in this vital policy area. It is particularly important to move into the middle- and long-term program aspects of this comprehensive strategy. The Special Working Group established under State Department chairmanship has developed an effective plan and a comprehensive process which should permit mobilization of the necessary resources required to carry out the program. All agencies are requested to ensure that the required resources and personnel are, as appropriate, made available to the Working Group. (S) (u)

Specifically, AID should prepare a plan for reprogramming of the \$15 million for South Africa programs, as indicated in the paper submitted to the SPG. The SPG was briefed on the importance of a USG presence being established at Port Elizabeth, and it is recommended that the Department of State continue to evaluate this option. (S) (u)

It is particularly important to proceed energetically to mobilize our allies to seek to concert full community resources to support our policies. This includes a commitment of both public and private sectors in our country as well as Britain, the FRG, and other areas, as appropriate. We would encourage an early high-level delegation to West Europe to pursue this dimension of our program. (S) (u)

I request that the Working Group submit a status report to the NSC by November 30. (U)



J. M. Poindexter
Deputy Assistant to the President
for National Security Affairs

cc: Administrator, Agency for International Development
Director, United States Information Agency
The Secretary of Defense

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INTERNATIONAL POLITICAL COMMITTEE (IPC) MEETING Friday, November 8, 1985

The International Political Committee (IPC) members met on Friday, November 8, at 10:00 a.m., in the State Department AP Conference Room 3519. Representatives from the White House, State, AID, USIA, DOD, Commerce, Justice and Treasury attended.

Ambassador Gerald Helman opened the meeting by reviewing the NSC instructions contained in its November 1 endorsement of the public diplomacy plan for South Africa, and giving an overview of strategy for implementation of the approved plan. He noted that the NSC memo constitutes a mandate for the Working Group. Minutes from the September 20 IPC meeting were reviewed.

DAS Frank Wisner briefed on the situation in South Africa. He said we were facing a situation where violence is down but demonstrations persist; there is no abatement of SAG intention to maintain control; SAG's further intention to continue on with reform agenda preparing legislation to deal with the gut issues on apartheid; and continuation of a very active black political scene inside South Africa. In summary, Wisner said our work is still very much cut out for us. We can expect renewed Congressional pressure next April or May and it is important that the South Africa Working Group (SAWG) keep up an enthusiastic pace in meeting its strategy objectives.

Wisner mentioned positive moves by U.S. business and academia. He briefed attendees on the establishment of the U.S. Corporate Council on South Africa, initiatives taken by Coca Cola, and major universities like Harvard, Princeton and Yale taking a position against divestment.

PA-George High discussed domestic public opinion which appears to show we still have a challenging task ahead of us in education on the issues in order to gain more support for Administration objectives in the area. High promised an analysis of the latest Gallup poll.

Keith McCormick, Acting Director of SAWG, updated IPC members on accomplishments to date and initiatives underway. He said the working group's strategy would be to concentrate our limited resources for domestic outreach on those states and

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